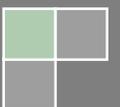


2018

MUNICIPAL SERVICE REVIEW
AND SPHERE OF INFLUENCE
STUDY
FOR THE

County Service Area 9 (Garcia Bend)





Project Name: MSR/SOI for Garcia Bend CSA 9

LAFCo Project No. 051

Conducted By: Christine Crawford, Executive Officer
Yolo Local Agency Formation Commission
625 Court Street, Suite 203
Woodland, CA 95695

Date: October 25, 2018

Subject Agency: County Service Area 9 (Garcia Bend)

Agency Address: 625 Court Street #202
Woodland, CA 95695

Agency Contact Person: Beth Gabor, Manager of Operations & Strategy

Date of Last MSR/SOI Adopted by LAFCo January 26, 2009

YOLO LOCAL AGENCY FORMATION COMMISSION

Resolution № 2018-08

Adopting the Municipal Service Review (MSR) for the Garcia Bend County Service Area (CSA) and Determining that an Update to the CSA's Sphere of Influence is Not Needed (LAFCo No. S-051)

WHEREAS, the Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000, set forth in Government Code Sections 56000 et seq., governs the organization and reorganization of cities and special districts by local agency formation commissions established in each county, as defined and specified in Government Code Sections 56000 et seq. (unless otherwise indicated all statutory references are to the Government Code); and,

WHEREAS, Section 56425 et seq. provides that the local agency formation commission in each county shall develop and determine the sphere of influence of each local governmental agency within the county, and enact policies designed to promote the logical and orderly development of areas within the spheres of influence, as more fully specified in Sections 56425 et seq.; and,

WHEREAS, Section 56430 requires that local agency formation commissions conduct a municipal service review (MSR) prior to, or in conjunction with, consideration of actions to establish or update a sphere of influence (SOI) in accordance with Sections 56076 and 56425; and,

WHEREAS, in 2018, the Yolo Local Agency Formation Commission (LAFCo) conducted a review of the municipal services and sphere of influence of the Garcia Bend County Service Area (Garcia Bend CSA); and,

WHEREAS, based on the results of the MSR staff has determined that the SOI for the Garcia Bend CSA is coterminous and does not need to be updated; and,

WHEREAS, staff has reviewed the Municipal Service Review pursuant to the California Environmental Quality Act (CEQA) and determined that a Municipal Service Review is not a "project" per CEQA Guidelines Section 21065 because an MSR is not an activity which may cause a direct or indirect physical change to the environment; and

WHEREAS, the Executive Officer set a public hearing for October 25, 2018 for consideration of the draft Municipal Service Review and caused notice thereof to be posted, published and mailed at the times and in the manner required by law at least twenty-one (21) days in advance of the date; and,

WHEREAS, on October 25, 2018, the draft MSR came on regularly for hearing before LAFCo, at the time and place specified in the Notice; and,

WHEREAS, at said hearing, LAFCo reviewed the draft MSR, and the Executive Officer's Report and Recommendations; each of the policies, priorities and factors set forth in Government Code Sections 56430; LAFCo's Guidelines and Methodology for the Preparation and Determination of Municipal Service Reviews; and all other matters presented as prescribed by law; and,

WHEREAS, at that time, an opportunity was given to all interested persons, organizations, and agencies to present oral or written testimony and other information concerning the proposal and all related matters; and,

WHEREAS, the Commission received, heard, discussed, and considered all oral and written testimony related to the sphere update, including but not limited to protests and objections, the Executive Officer's report and recommendations, the environmental documents and determinations and the service review.

NOW, THEREFORE, BE IT RESOLVED, DETERMINED AND ORDERED that the Local Agency Formation Commission of Yolo County hereby adopts Resolution 2018-08 adopting the Municipal Service Review for the Garcia Bend County Service Area as set forth in Exhibit A attached hereto and incorporated herein by this reference, subject to the following finding and recommendations:

FINDINGS

1. Finding: Approval of the Municipal Service Review is consistent with all applicable state laws and local LAFCo policies.

Evidence: The project was prepared consistent with the requirements in the Cortese-Knox-Hertzberg Act for a MSR and all applicable Yolo LAFCo policies and adopted Standards for Evaluation. The MSR includes written determinations as required by Section 56430 of the Cortese Knox Hertzberg Local Government Act.

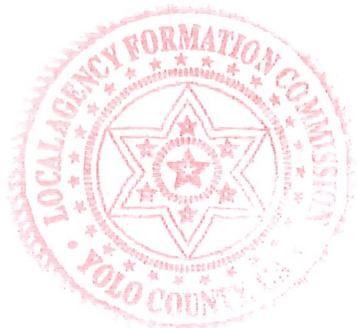
RECOMMENDATIONS

1. While acquiring data from YECA, it was discovered that calls for service on Babel Slough Road/South River Road are being dispatched to West Sacramento Fire instead of the Clarksburg Fire Protection District. LAFCo alerted YECA regarding the boundary discrepancy, however, Yolo County and/or the City of West Sacramento should follow up with YECA to ensure this is resolved.

PASSED AND ADOPTED by the Local Agency Formation Commission, County of Yolo, State of California, this 25th day of October 2018, by the following vote:

Ayes: *Arnold, Saylor, Stallard, Woods*
Noes: None
Abstentions: None
Absent: Rexroad

Olin Woods, Chair
Yolo County Local Agency Formation Commission



Attest:



Christine Crawford, Executive Officer
Yolo County Local Agency Formation Commission

Approved as to form:



Eric May, Commission Counsel

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MSR/SOI BACKGROUND

ROLE AND RESPONSIBILITY OF LAFCo

The Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000, as amended (“CKH Act”) (California Government Code §§56000 et seq.), is LAFCo’s governing law and outlines the requirements for preparing Municipal Service Reviews (MSRs) for periodic Sphere of Influence (SOI) updates. MSRs and SOIs are tools created to empower LAFCo to satisfy its legislative charge of “discouraging urban sprawl, preserving open-space and prime agricultural lands, efficiently providing government services, and encouraging the orderly formation and development of local agencies based upon local conditions and circumstances (§56301). CKH Act Section 56301 further establishes that “one of the objects of the commission is to make studies and to obtain and furnish information which will contribute to the logical and reasonable development of local agencies in each county and to shape the development of local agencies so as to advantageously provide for the present and future needs of each county and its communities.”

Based on that legislative charge, LAFCo serves as an arm of the State; preparing and reviewing studies and analyzing independent data to make informed, quasi-legislative decisions that guide the physical and economic development of the state (including agricultural uses) and the efficient, cost-effective, and reliable delivery of services to residents, landowners, and businesses. While SOIs are required to be updated every five years, they are not time-bound as planning tools by the statute, but are meant to address the “probable physical boundaries and service area of a local agency” (§56076). SOIs therefore guide both the near-term and long-term physical and economic development of local agencies their broader county area, and MSRs provide the near-term and long-term time-relevant data to inform LAFCo’s SOI determinations.

PURPOSE OF A MUNICIPAL SERVICE REVIEW

As described above, MSRs are designed to equip LAFCo with relevant information and data necessary for the Commission to make informed decisions on SOIs. The CKH Act, however, gives LAFCo broad discretion in deciding how to conduct MSRs, including geographic focus, scope of study, and the identification of alternatives for improving the efficiency, cost-effectiveness, accountability, and reliability of public services. The purpose of a Municipal Services Review (MSR) in general is to provide a comprehensive inventory and analysis of the services provided by local municipalities, service areas, and special districts. A MSR evaluates the structure and operation of the local municipalities, service areas, and special districts and discusses possible areas for improvement and coordination. The MSR is intended to provide information and analysis to support a sphere of influence update. A written statement of the study’s determinations must be made in the following areas:

1. Growth and population projections for the affected area;
2. The location and characteristics of any disadvantaged unincorporated communities within or contiguous to the sphere of influence;
3. Present and planned capacity of public facilities, adequacy of public services, and infrastructure needs or deficiencies including needs or deficiencies related to sewers, municipal and industrial water, and structural fire protection in any disadvantaged, unincorporated communities within or contiguous to the sphere of influence;
4. Financial ability of agencies to provide services;

5. Status of, and opportunities for, shared facilities;
6. Accountability for community service needs, including governmental structure and operational efficiencies; and
7. Any other matter related to effective or efficient service delivery, as required by commission policy.

The MSR is organized according to these determinations listed above. Information regarding each of the above issue areas is provided in this document.

PURPOSE OF A SPHERE OF INFLUENCE

In 1972, LAFCoS were given the power to establish SOIs for all local agencies under their jurisdiction. As defined by the CKH Act, “‘sphere of influence’ means a plan for the probable physical boundaries and service area of a local agency, as determined by the commission” (§56076). SOIs are designed to both proactively guide and respond to the need for the extension of infrastructure and delivery of municipal services to areas of emerging growth and development. Likewise, they are also designed to discourage urban sprawl and the premature conversion of agricultural and open space resources to urbanized uses.

The role of SOIs in guiding the State’s growth and development was validated and strengthened in 2000 when the Legislature passed Assembly Bill (“AB”) 2838 (Chapter 761, Statutes of 2000), which was the result of two years of labor by the Commission on Local Governance for the 21st Century, which traveled up and down the State taking testimony from a variety of local government stakeholders and assembled an extensive set of recommendations to the Legislature to strengthen the powers and tools of LAFCoS to promote logical and orderly growth and development, and the efficient, cost-effective, and reliable delivery of public services to California’s residents, businesses, landowners, and visitors. The requirement for LAFCoS to conduct MSRs was established by AB 2838 as an acknowledgment of the importance of SOIs and recognition that regular periodic updates of SOIs should be conducted on a five-year basis (§56425(g)) with the benefit of better information and data through MSRs (§56430(a)).

Pursuant to Yolo County LAFCo policy an SOI includes an area adjacent to a jurisdiction where development might be reasonably expected to occur in the next 20 years. A MSR is conducted prior to, or in conjunction with, the update of a SOI and provides the foundation for updating it.

LAFCo is required to make five written determinations when establishing, amending, or updating an SOI for any local agency that address the following (§56425(c)):

1. The present and planned land uses in the area, including agricultural and open-space lands.
2. The present and probable need for public facilities and services in the area.
3. The present capacity of public facilities and adequacy of public services that the agency provides or is authorized to provide.
4. The existence of any social or economic communities of interest in the area if the commission determines that they are relevant to the agency.
5. For an update of an SOI of a city or special district that provides public facilities or services related to sewers, municipal and industrial water, or structural fire protection, the present and probable need for those public facilities and services of any disadvantaged unincorporated communities within the existing sphere of influence.

DISADVANTAGED UNINCORPORATED COMMUNITIES

SB 244 (Chapter 513, Statutes of 2011) made changes to the CKH Act related to “disadvantaged unincorporated communities,” including the addition of SOI determination #5 listed above. Disadvantaged unincorporated communities, or “DUCs,” are inhabited territories (containing 12 or more registered voters) where the annual median household income is less than 80 percent of the statewide annual median household income.

On March 26, 2012, LAFCo adopted a “Policy for the Definition of ‘Inhabited Territory’ for the Implementation of SB 244 Regarding Disadvantaged Unincorporated Communities”, which identified 21 inhabited unincorporated communities for purposes of implementing SB 244.

CKH Act Section 56375(a)(8)(A) prohibits LAFCo from approving a city annexation of more than 10 acres if a DUC is contiguous to the annexation territory but not included in the proposal, unless an application to annex the DUC has been filed with LAFCo. The legislative intent is to prohibit “cherry picking” by cities of tax-generating land uses while leaving out under-served, inhabited areas with infrastructure deficiencies and lack of access to reliable potable water and wastewater services. DUCs are recognized as social and economic communities of interest for purposes of recommending SOI determinations pursuant to Section 56425(c).

ORGANIZATION OF MSR/SOI STUDY

This report has been organized in a checklist format to focus the information and discussion on key issues that may be particularly relevant to the subject agency while providing required LAFCo’s MSR and SOI determinations. The checklist questions are based on the Cortese-Knox-Hertzberg Act, the LAFCo MSR Guidelines prepared by the Governor’s Office of Planning and Research and adopted Yolo LAFCo local policies and procedures. This report provides the following:

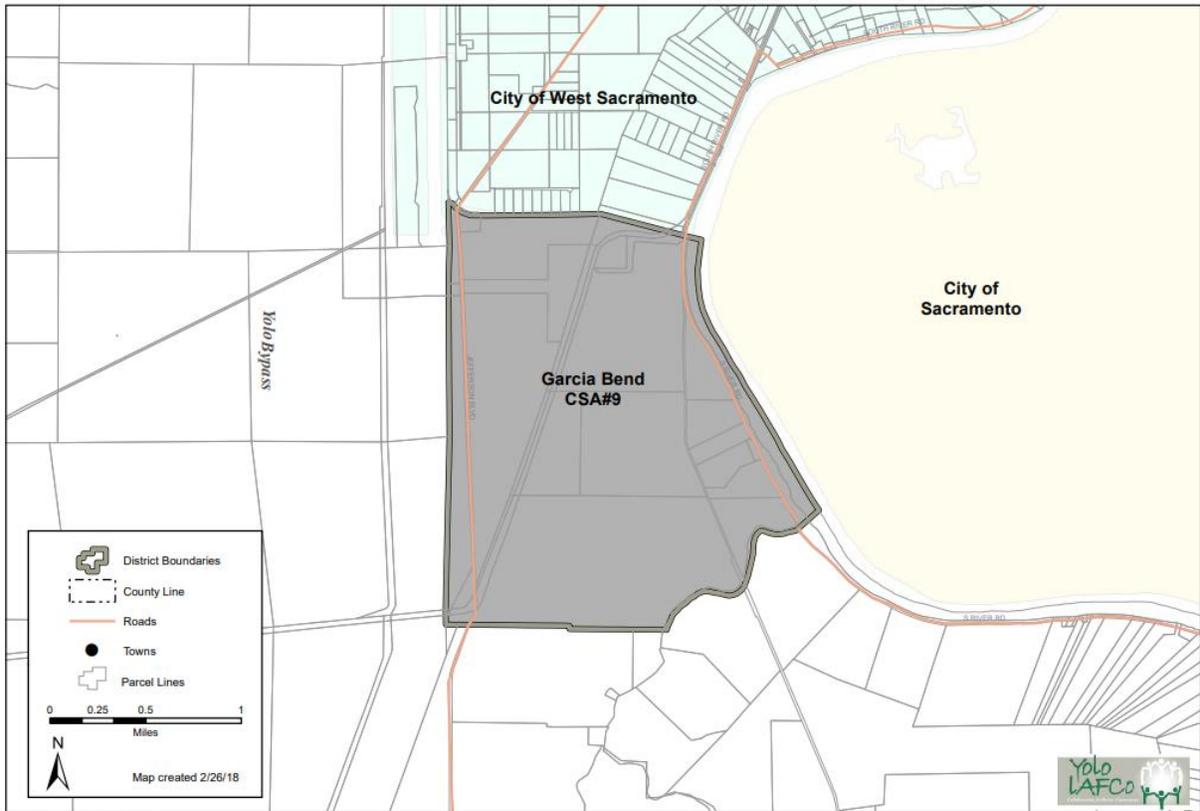
- Provides a description of the subject agency;
- Provides any new information since the last MSR and a determination regarding the need to update the SOI;
- Provides MSR and SOI draft determinations for public and Commission review; and
- Identifies any other issues that the Commission should consider in the MSR/SOI.

AGENCY PROFILE

County Service Areas (CSAs) are created to fund specific services with the boundaries of the area in need of the services. Property taxes or direct charges can be placed on individual properties within the CSA to pay for the designated service. A CSA can also incur bond indebtedness for specific uses.

County Service Area 9 (CSA 9) was created concurrent with the City of West Sacramento’s incorporation and the dissolution of the East Yolo Fire Protection District in 1987. The territory in CSA 9 was part of the East Yolo Fire Protection District, but was not included in the City of West Sacramento corporate boundaries (or sphere of influence). As a mitigation measure for the impact of this area losing fire service due to incorporation, the County and the City of West Sacramento entered into an agreement stipulating that the City of West Sacramento would provide fire protection, fire suppression and basic life support emergency medical service by contract to CSA 9. In return, the City receives the share of the property tax previously allocated to the East Yolo Fire Protection District.

Garcia Bend County Service Area #9 Boundary and Sphere of Influence*



* Note: Sphere of Influence is coterminous with boundary

Boundary approved by LAFCo in 1986

AFFECTED AGENCIES

Per Government Code Section 56427, a public hearing is required to adopt, amend or revise a sphere of influence. Notice shall be provided at least 21 days in advance and mailed notice shall be provided to each affected local agency or affected County, and to any interested party who has filed a written request for notice with the executive officer. Per Government Code Section 56014, an affected local agency means any local agency that overlaps with any portion of the subject agency boundary or SOI (included proposed changes to the SOI).

The affected local agencies for this MSR/SOI are:

County/Cities:

- City of Davis
- City of West Sacramento
- City of Winters
- City of Woodland
- County of Yolo

County Service Areas (CSAs)

- Dunnigan, El Macero, **Garcia Bend**, North Davis Meadows, Snowball, Wild Wings, and Willowbank

K-12 School Districts:

- Davis Joint Unified
- Esparto Unified
- Pierce Joint Unified
- River Delta Unified
- Washington Unified
- Winters Joint Unified
- Woodland Joint Unified

Community College Districts:

- Delta
- Los Rios
- Solano
- Yuba

Special Districts:

- Cemetery District – Capay, Cottonwood, **Davis**, Knights Landing, Mary’s, Winters
- Community Service District – Cacheville, Esparto, Knights Landing, Madison
- Fire Protection District – Capay, Clarksburg, Dunnigan, East Davis, Elkhorn, Esparto, Knights Landing, Madison, No Man’s Land, Springlake, West Plainfield, Willow Oak, Winters, Yolo, Zamora
- Sacramento-Yolo Port District
- Reclamation District – 150, 307, 537, 730, **765**, 785, 787, 827, 900, **999**, 1600, 2035, 2076, 2120
- Yolo County Resource Conservation District
- Water District – Dunnigan, Knights Landing Ridge Drainage, Yolo County Flood Control & Water Conservation

Multi-County Districts:

- Reclamation District – 108 (Colusa), 2068 (Solano), 2093 (Solano)
- Water District – Colusa Basin Drainage
- Sacramento-Yolo Mosquito and Vector Control District

MUNICIPAL SERVICE REVIEW

POTENTIALLY SIGNIFICANT MSR DETERMINATIONS

The MSR determinations checked below are potentially significant, as indicated by “yes” or “maybe” answers to the key policy questions in the checklist and corresponding discussion on the following pages. If most or all of the determinations are not significant, as indicated by “no” answers, the Commission may find that a MSR update is not warranted.

- | | |
|--|--|
| <input type="checkbox"/> Growth and Population | <input type="checkbox"/> Shared Services |
| <input type="checkbox"/> Disadvantaged Unincorporated Communities | <input type="checkbox"/> Accountability |
| <input type="checkbox"/> Capacity, Adequacy & Infrastructure to Provide Services | <input type="checkbox"/> Other |
| <input type="checkbox"/> Financial Ability | |

LAFCO MUNICIPAL SERVICE REVIEW:

- On the basis of this initial evaluation, the required determinations are not significant and staff recommends that an MSR is NOT NECESSARY. The subject agency will be reviewed again in five years per Government Code Section 56425(g).
- The subject agency has potentially significant determinations and staff recommends that a comprehensive MSR IS NECESSARY and has been conducted via this checklist.

1. GROWTH AND POPULATION			
Growth and population projections for the affected area.	YES	MAYBE	NO
a) Is the agency’s territory or surrounding area expected to experience any significant population change or development over the next 5-10 years?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
b) Will development have an impact on the subject agency’s service needs and demands?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
c) Will projected growth require a change in the agency’s service and/or sphere of influence boundary?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>

Discussion:

- a) The state Department of Finance population projections¹ estimate the unincorporated Yolo County population increased from 30,030 to 30,685 (an increase of 2.2%) from January 1, 2017 to January 1, 2018.
- b-c) The land within CSA 9 is not anticipated for development.

Growth and Population MSR Determination

The territory within CSA 9 is designated for agriculture and public/quasi-public land uses in the County's General Plan and is not anticipated for development. Therefore, population growth and development is not expected to have an impact on services.

2. DISADVANTAGED UNINCORPORATED COMMUNITIES

The location and characteristics of any disadvantaged unincorporated communities within or contiguous to the sphere of influence.

	YES	MAYBE	NO
a) Does the subject agency provide public services related to sewers, municipal and industrial water, or structural fire protection?	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
b) If yes, are there any "inhabited unincorporated communities" (per adopted Commission policy) within or adjacent to the subject agency's sphere of influence that are considered "disadvantaged" (80% or less of the statewide median household income) that do not already have access to public water, sewer and structural fire protection (if no to a), this question may be skipped)?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
c) If "yes" to both a) and b), it is feasible for the agency to be reorganized such that it can extend service to the disadvantaged unincorporated community (if "no" to either a) or b), this question may be skipped)?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>

Discussion:

- a) CSA 9 provides fire protection services via contract with the City of West Sacramento.
- b) The term "Inhabited Unincorporated Communities" is defined per Commission adopted policy as those areas on the County of Yolo 2030 General Plan Land Use Map (see Figures LU-1B through LU-1H) that contain land use designations that are categorized as Residential by Table LU-6. The communities of Rumsey and West Kentucky are also included in this definition (even though the current land use

¹ California Department of Finance E-1 Population Estimates for Cities, Counties, and the State — January 1, 2017 and 2018

designations are Agriculture (AG) and Commercial Local (CL) respectively) because their existing uses are residential. These communities are as follows:

Binning Farms	Guinda	Rumsey
Capay	Knights Landing	West Kentucky
Clarksburg	Madison	West Plainfield
Dunnigan	Monument Hills	Willow Oak
El Macero	North Davis Meadows	Willowbank
El Rio Villa	Patwin Road	Yolo
Esparto	Royal Oak	Zamora

There are no inhabited unincorporated communities identified within or adjacent to CSA 9.

c) Is there any way to extend services to the DUC? Is it feasible?

Not applicable.

Disadvantaged Unincorporated Communities MSR Determination

The entirety of Yolo County is provided structural fire protection services by either a city or special district. Therefore, consideration of extending structural fire protection services to an excluded community is not necessary.

3. CAPACITY AND ADEQUACY OF PUBLIC FACILITIES AND SERVICES

Present and planned capacity of public facilities, adequacy of public services, and infrastructure needs or deficiencies including needs or deficiencies related to sewers, municipal and industrial water, and structural fire protection in any disadvantaged, unincorporated communities within or contiguous to the sphere of influence.

	YES	MAYBE	NO
a) Are there any deficiencies in agency capacity to meet service needs of existing development within its existing territory (also note number of staff and/or contracts that provide services)? Are there any concerns regarding public services provided by the agency being considered adequate (i.e. is there a plan for additional staff or expertise if necessary)?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
b) Are there any issues regarding the agency's capacity to meet the service demand of reasonably foreseeable future growth?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
c) Are there any significant infrastructure needs or deficiencies to be addressed for which the agency has not yet appropriately planned (including deficiencies created by new state regulations)?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>

- | | | | |
|---|--------------------------|--------------------------|-------------------------------------|
| d) If the agency provides water, wastewater, flood protection or fire protection services, is the agency not yet considering climate adaptation in its assessment of infrastructure/service needs? | <input type="checkbox"/> | <input type="checkbox"/> | <input checked="" type="checkbox"/> |
| e) Are there any service needs or deficiencies for disadvantaged unincorporated communities related to sewers, municipal and industrial water, and structural fire protection within or contiguous to the agency's sphere of influence? | <input type="checkbox"/> | <input type="checkbox"/> | <input checked="" type="checkbox"/> |

Discussion:

- a&c) Fire protection services for CSA 9 are provided via contract with the City of West Sacramento which has ample capacity and infrastructure to meet service needs.
- b) No significant growth is anticipated. See also determination #1. The service demands in the CSA area have been approximately 25 calls over the last four fiscal years according to the Yolo Emergency Communications Agency (YECA) dispatch data (see attachments for dispatch reports).
- d) Fire protection services are provided by the City of West Sacramento, which is an urban fire department less impacted by climate change such as dry grassland conditions.
- e) Not applicable.

Capacity and Adequacy of Public Facilities and Services MSR Determination

Fire protection services for CSA 9 are provided via contract with the City of West Sacramento which has ample capacity and infrastructure to meet service needs. The service demands in the CSA have been approximately 25 calls over the last four calendar years according to the Yolo Emergency Communications Agency (YECA) dispatch data. While acquiring data from YECA, it was discovered that calls for service on Babel Slough Road/South River Road are being dispatched to West Sacramento Fire instead of the Clarksburg Fire Protection District. LAFCo alerted YECA regarding the boundary discrepancy, however, Yolo County and/or the City of West Sacramento should follow up to ensure this is resolved.

Recommendation

- While acquiring data from YECA, it was discovered that calls for service on Babel Slough Road/South River Road are being dispatched to West Sacramento Fire instead of the Clarksburg Fire Protection District. LAFCo alerted YECA regarding the boundary discrepancy, however, Yolo County and/or the City of West Sacramento should follow up with YECA to ensure this is resolved.

4. FINANCIAL ABILITY

Financial ability of agencies to provide services.

- | | YES | MAYBE | NO |
|---|--------------------------|--------------------------|-------------------------------------|
| a) Does the organization engage in budgeting practices that may indicate poor financial management, such as overspending its revenues, using up its fund balance or reserve over time, or adopting its budget late? | <input type="checkbox"/> | <input type="checkbox"/> | <input checked="" type="checkbox"/> |

YOLO LAFCO MUNICIPAL SERVICE REVIEW/SPHERE OF INFLUENCE STUDY

- | | | | |
|---|--------------------------|--------------------------|-------------------------------------|
| b) Is there an issue with the organization's revenue sources being reliable? For example, is a large percentage of revenue coming from grants or one-time/short-term sources? | <input type="checkbox"/> | <input type="checkbox"/> | <input checked="" type="checkbox"/> |
| c) Is the organization's rate/fee schedule insufficient to fund an adequate level of service, and/or is the fee inconsistent with the schedules of similar service organizations? | <input type="checkbox"/> | <input type="checkbox"/> | <input checked="" type="checkbox"/> |
| d) Is the organization unable to fund necessary infrastructure maintenance, replacement and/or any needed expansion? | <input type="checkbox"/> | <input type="checkbox"/> | <input checked="" type="checkbox"/> |
| e) Is the organization needing additional reserve to protect against unexpected events or upcoming significant costs? | <input type="checkbox"/> | <input type="checkbox"/> | <input checked="" type="checkbox"/> |
| f) Does the agency have any debt, and if so, is the organization's debt at an unmanageable level? | <input type="checkbox"/> | <input type="checkbox"/> | <input checked="" type="checkbox"/> |
| g) If the agency has pension and/or other post-employment benefit (OPEB) liability, what is it the liability and are there any concerns that it is unmanageable? | <input type="checkbox"/> | <input type="checkbox"/> | <input checked="" type="checkbox"/> |
| h) Is the organization in need of written financial policies that ensure its continued financial accountability and stability? | <input type="checkbox"/> | <input type="checkbox"/> | <input checked="" type="checkbox"/> |

Discussion:

Account Name	2013	2014	2015	2016	2017
Property Taxes - Current Secured	\$ 17,018.19	\$ 15,409.44	\$ 17,000.86	\$ 17,546.78	\$ 16,819.80
Property Taxes - Current Unsecured	1,304.58	876.43	556.69	238.41	226.65
Supplemental Roll	(356.05)	-	347.80	-	-
Property Taxes - Prior Unsecured	11.90	30.72	7.60	11.83	5.17
Investment Earnings	67.00	19.61	31.55	103.81	51.78
State-Highway Property Rentals	0.35	0.25	0.26	0.25	0.17
Homeowners Property Tax Relief	15.86	15.92	15.82	15.86	16.02
Other In-Lieu Taxes	6.96	-	-	-	-
Total Revenue	18,068.79	16,352.37	17,960.58	17,916.94	17,119.59
Payment to West Sacramento	19,112.83	16,343.00	17,900.00	17,500.00	17,300.00
Net revenue (expenditures)	(1,044.04)	9.37	60.58	416.94	(180.41)
Fund balance, July 1	1,044.04	(0.00)	9.37	69.95	486.89
Fund balance, June 30	\$ (0.00)	\$ 9.37	\$ 69.95	\$ 486.89	\$ 306.48

- a) CSA 9 operates as a pass through agency and does adopt an annual budget.

- b) No. Revenues are collected from property taxes and are reliable.
- c-e) Not applicable. Infrastructure and services are provided by the City of West Sacramento. There is no separate accounting for service costs incurred by the City on behalf of CSA 9, so it is difficult to determine if the City is receiving adequate funds for services rendered
- f) CSA 9 has no debt.
- g) CSA 9 has no employees and therefore, no Pension/OPEB obligations.
- h) No. As a dependent district, CSA 9 is subject to Yolo County's financial policies.

Financial Ability MSR Determination

CSA 9 functions as a pass-through agency for fire protection services contracted from the City of West Sacramento as a required mitigation measure for incorporation. The City is obligated to provide services even if revenues are insufficient. Revenues are from property taxes and vary according to valuation, but are reliable. The CSA has no financial risk from unanticipated needs, infrastructure or staff costs.

5. SHARED SERVICES AND FACILITIES

Status of, and opportunities for, shared facilities.

	YES	MAYBE	NO
a) Are there any opportunities for the organization to share services or facilities with neighboring or overlapping organizations that are not currently being utilized?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
b) Are there any recommendations to improve staffing efficiencies or other operational efficiencies to reduce costs?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>

Discussion:

a-b) Fire protection services are already shared via contracting with the City of West Sacramento for services. Yolo County uses minimal staff time to manage CSA 9. Staff time required to pass through property tax revenue for fire protection services and financial reporting is all that is required, which is minimal.

Shared Services MSR Determination

Fire protection services are already shared via contracting with the City of West Sacramento for services. Yolo County uses minimal staff time to manage CSA 9; only the staff time required to pass through property tax revenue for fire protection services and financial reporting is required.

6. ACCOUNTABILITY, STRUCTURE AND EFFICIENCIES

Accountability for community service needs, including governmental structure and operational efficiencies.

	YES	MAYBE	NO
a) Are there any issues with meetings being accessible and well publicized? Any failures to comply with disclosure laws and the Brown Act?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
b) Are there any issues with filling board vacancies and maintaining board members? Is there a lack of board member training regarding the organization's program requirements and financial management?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
c) Are there any issues with staff turnover or operational efficiencies? Is there a lack of staff member training regarding the organization's program requirements and financial management?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
d) Are there any issues with independent audits being performed on a regular schedule? Are completed audits being provided to the State Controller's Office within 12 months of the end of the fiscal year(s) under examination? Are there any corrective action plans to follow up on?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
e) Does the organization need to improve its public transparency via a website? [A website should contain at a minimum the following information: organization mission/description/boundary, board members, staff, meeting schedule/agendas/minutes, budget, revenue sources including fees for services (if applicable) and audit reports]?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
f) Are there any recommended changes to the organization's governance structure that will increase accountability and efficiency?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
g) Are there any opportunities to eliminate overlapping boundaries that confuse the public, cause service inefficiencies, unnecessarily increase the cost of infrastructure, exacerbate rate issues and/or undermine good planning practices?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>

Discussion:

- a-b) No. CSA 9 is a dependent special district and the Yolo County Board of Supervisors is its board. CSA 9 does not have (or need) an advisory committee as with other CSAs because it merely operates as a pass through agency.
- c) No. CSAs are managed by the County Administrator's Office with support from the Department of Financial Services. LAFCo is not aware of any staff training or management issues.
- d) No. CSAs are included in the County's Comprehensive Annual Financial Audit (CAFR).

- e) No. LAFCo is working on a Web Transparency Scorecard that includes CSA 9. Based on a preliminary review of CSA 9's page on the County's website, the only item that needs to be added is budget information specific to this CSA. However, the CSA staff support team is already working to add this information.
- f-g) No. It's not advisable for the City to annex this area due to growth inducement concerns. The existing structure is as efficient as it can be. It might be more readily understandable for the public if the CSA was instead formed as a dependent fire protection district. But considering how few residents live in this territory, it may not be worth reorganizing the district 30 plus years since City incorporation.

Accountability, Structure and Efficiencies MSR Determination

CSA 9 is a dependent special district and the Yolo County Board of Supervisors acts as its board. CSA 9 does not have (or need) an advisory committee as with other CSAs because it merely operates as a pass through agency. All CSAs are managed by the County Administrator's Office with support from the Department of Financial Services. LAFCo is not aware of any staff training or management issues. CSAs are included in the County's Comprehensive Annual Financial Audit (CAFR). The County has improved the website content for CSA 9. The existing governance structure for CSA 9 is as efficient as possible. It might be more readily understandable for the public if the CSA were instead formed as a dependent fire protection district. But considering how few residents live in this territory, it is not worth reorganizing the district at this point, 30 plus years after City incorporation.

7. OTHER ISSUES

Any other matter related to effective or efficient service delivery, as required by commission policy.

	YES	MAYBE	NO
a) Are there any other service delivery issues that can be resolved by the MSR/SOI process?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>

Discussion:

- a) There are no additional service issues that need to be addressed.

Other Issues MSR Determination

There are no additional service issues that need to be addressed.

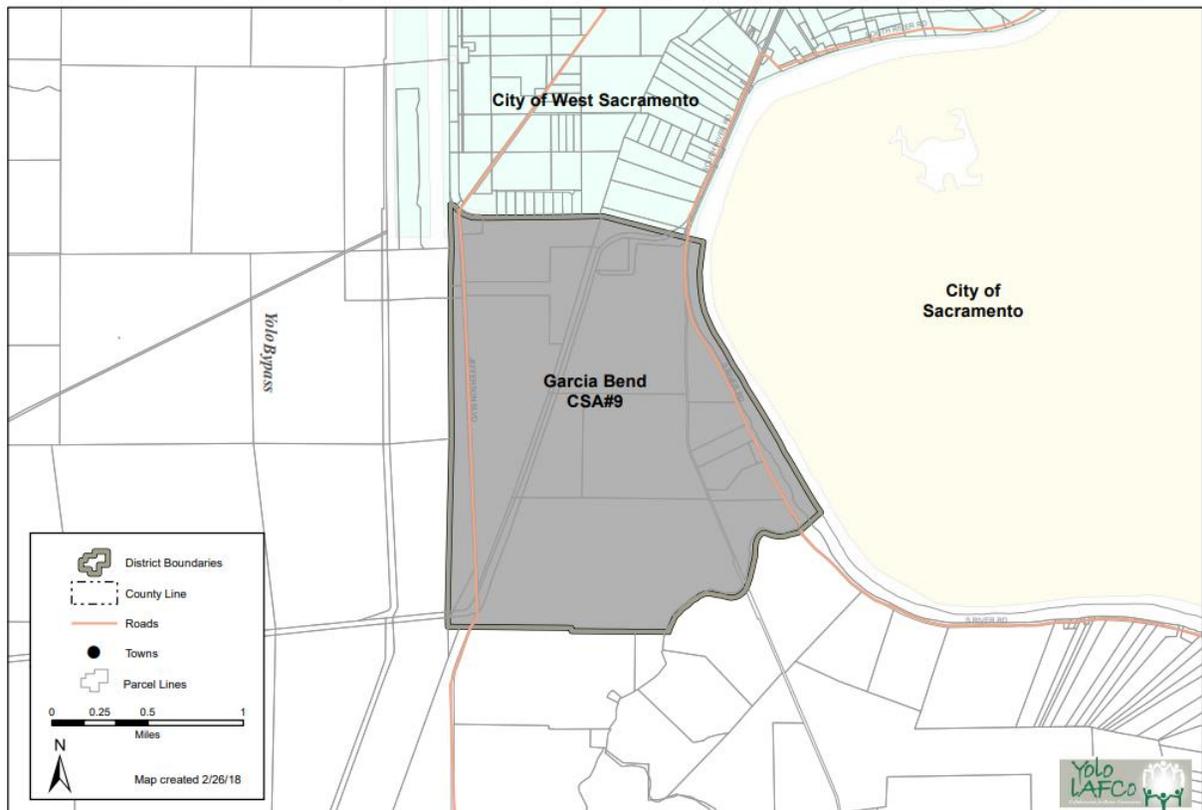
SPHERE OF INFLUENCE STUDY

On the basis of the Municipal Service Review:

- Staff has reviewed the agency’s Sphere of Influence and recommends that a SOI Update is NOT NECESSARY in accordance with Government Code Section 56425(g). Therefore, NO CHANGE to the agency’s SOI is recommended and SOI determinations HAVE NOT been made.
- Staff has reviewed the agency’s Sphere of Influence and recommends that a SOI Update IS NECESSARY in accordance with Government Code Section 56425(g). Therefore, A CHANGE to the agency’s SOI is recommended and SOI determinations HAVE been made and are included in this MSR/SOI study.

SPHERE OF INFLUENCE MAP(S)

Garcia Bend County Service Area #9 Boundary and Sphere of Influence*



* Note: Sphere of Influence is coterminous with boundary

Boundary approved by LAFCo in 1986

ATTACHMENTS

- A. Negative Declaration for the Incorporating of East Yolo (LAFCo #794) dated September 15, 1985, which includes the mitigation measure requiring a County Service Area be formed as a pass through agency contracting with the City for fire services.

- B. Agreement No. 92-140 between Yolo County and the City of West Sacramento, dated August 18, 1992, to provide fire protection services to CSA 9.
- C. Yolo Emergency Communications Agency CSA 9 Calls for Service, July 1, 2014 – June 30, 2018.

FILED

NEGATIVE DECLARATION
(REVISED)

SEP 16 1985

Paula M Cooper
Yolo County
LAFCO Clerk

1. PROJECT TITLE: Incorporation of East Yolo (#794)
2. PROJECT DESCRIPTION: The project described is the possible formation of a general law city in the unincorporated area in Yolo County known as East Yolo. The proposal has been submitted to the Yolo County Local Agency Formation Commission by a petition of registered voters. The city is proposed to assume the responsibilities of the East Yolo Community Services District and Fire Protection District in addition to all county-maintained districts.

The districts proposed to be dissolved are: East Yolo Community Services District, East Yolo Fire Protection District, County Service Area #4 and transfer of jurisdiction from the County of Yolo to the new city for the Elkhorn Village, Oaks, and Arlington Oaks Lighting Maintenance Districts and the West Capitol Avenue Landscaping Assessment District upon incorporation. The only required mitigation is the creation of a county service area required for those areas that would be left without fire service after incorporation. The county service area would contract for fire service with an adjacent fire service district, or the new city.

This proposal has not been identified with the development of any particular area, nor any specific development project. No significant impact is found based on no proposed changes in current zoning and land use due to this project.

3. NAME OF PUBLIC AGENCY APPROVING PROJECT: Yolo County Local Agency Formation Commission
625 Court Street, Woodland, CA 95695
4. NAME OF PERSON OR AGENCY CARRYING OUT PROJECT: Yolo County LAFCO
5. NEGATIVE DECLARATION: There will be no significant impact on the environment as a result of this project. One identified possible impact has been mitigated by the creation of a County Service Area for the unserved areas to allow contract service for fire protection.

CONTACT PERSON: Elizabeth Castro Kemper, LAFCO Assistant Executive Officer

TELEPHONE NO: (916) 666-8048.

6. Initial study is attached documenting reasons to support findings of no significant effect. Yes
7. Mitigation measures, if any, attached. Yes

Sept. 16, 1985
DATE

Elizabeth Castro Kemper
SIGNATURE

ATTACHMENT D.

PF-VII-C.

INITIAL STUDY

Description

The proposed city of East Yolo is a 23 square mile site directly across the Sacramento River from downtown Sacramento and the State Capitol. The northern third of the area developed into the individual communities of Broderick, Bryte and West Sacramento, starting in the early 1900s. The southern two-thirds (Southport) is still primarily agricultural although it is designated ultimately for industrial and residential development in the County's East Yolo General Plan.

If incorporated, the city would assume responsibility from the county for control of development, as well as for the provision of police and road services, and would take over such special district service responsibilities as fire protection, street lighting, sanitation, parks and recreation, and the local sewer and water systems. The new city would finance these services through local taxes, state and federal subventions, user charges, grants and bonds.

The area's uniquely central location within the rapidly growing Sacramento region offers opportunities for industrial and residential growth, especially in a world increasingly conscious of transportation economics as affected by growing fuel costs. These opportunities exist, if the area incorporates or not.

The demand for land near the rapidly growing Port of Sacramento and the downtown and government employment centers of Sacramento should grow regardless of jurisdictional authority, (a new city or present county-special district arrangement). However, a new city could probably qualify for additional state and federal funds and could induce growth depending upon changes it might wish to make in the County's service availability policy and its General Plan. This project has not been identified with any development plans or projects.

Incorporation would replace the current special district system with a single locally-elected, highly visible policy body, the City Council, and a single responsible administrative official, the City Manager. In addition the community's financial resources, now scattered among the districts would be brought together in one place and allocated according to community needs and priorities. The major issues that might be affected by incorporation are summarized on the following pages.

East Yolo Incorporation
Initial Study
July 19, 1985

Municipal Services

General government, police, roads, and the community development are presently supplied by the County, while fire protection, sanitation, parks/recreation, street lighting, and the sewer and water supply systems are supplied by special districts. Most of these services will require expansion or improvement to accommodate the growth that is likely to occur, with or without incorporation. The reclamation districts are not proposed to be included in the incorporation proposal.

Proposition 13 has changed, and in some cases decreased, the financing available for the operation and expansion of these services.

Fiscal

After incorporation, the law requires the County to continue providing police, road, and community development services through the end of the fiscal year. However, as of the date of incorporation, important revenues, such as the sales tax, which had assisted the County in financing these services, are transferred from the County to the city. Thus, if incorporation occurs early in the fiscal year, which is desirable from other fiscal and operational viewpoints, the County would suffer a large net fiscal loss. LAFCO can condition the incorporation be timed for later in the fiscal year.

Transportation

Access between the major areas of East Yolo has long been a problem. Development of the Southport area will require additional streets as well as expanded bridge capacity crossing the Barge Canal. Unless the Bascule Bridge is widened or augmented by another crossing, development could be substantially inhibited in Southport. This will be necessary if incorporation takes place, or not.

Energy

The efficiency of energy usage is a major consideration whose importance continues to grow. Residential development in the East Yolo area, rather than on the north, east or south periphery of the Sacramento metropolitan area, may aid in conserving energy by reducing auto commutes to the major employment centers of downtown Sacramento and State Capitol area. This could happen if incorporation takes place, or not.

East Yolo Incorporation
Initial Study
July 19, 1985

Air Quality

Air pollution is a major problem in the Sacramento area. Automobiles are major contributors to the problem. Development in the East Yolo area, rather than on the periphery of the Sacramento urbanized area, will increase air pollution locally but will reduce air pollutants regionally by reducing average auto commutes to the major employment centers. Consequently, East Yolo growth will help improve overall regional air quality but will result in higher concentrations in some East Yolo locations. This may occur with, or without, incorporation.

Agricultural Land Conservation

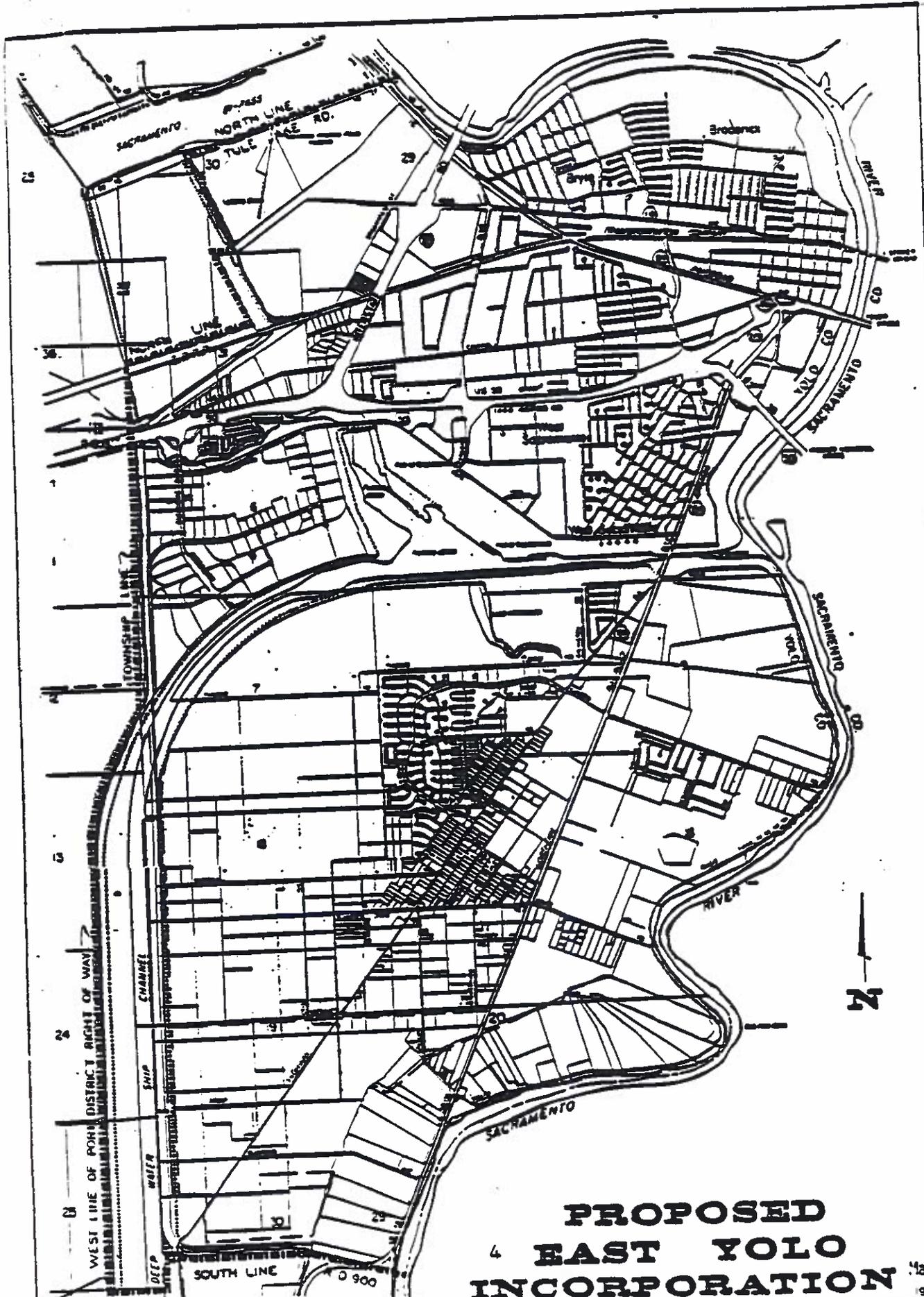
Additional agricultural land could be converted to development as a result of incorporation if the municipality wishes to build out within the proposed incorporation study boundaries. But since growth here is likely to substitute, at least partially, for growth elsewhere in the Sacramento region, the overall loss of agricultural land would also be dependant on county and regional land use policies to conserve agricultural land. Slower growth rates, lower ultimate city size or higher densities would extend agricultural production and save some agricultural land within the East Yolo area.

There are no agricultural preserves in the East Yolo area. The Knox-Nisbet act defines prime agricultural land as land that qualifies for rating as Class I or Class II in the United States Soil Conservation Service system. Most of the soils in the East Yolo area do not meet this definition. There are no Class I soil areas, and only a limited amount of Class II soils. Most of the open-space lands are rated as Class III, which includes soils listed as having severe limitations that reduce the choice of plants, require special conservation practices, or both. Class II soils exhibit moderate to severe limitations. Most of the Class II soils are "Made (M/a)" soils from fills near the Ship Channel, while the other Class II areas are adjacent to the levees near the Sacramento River.

Summary

The impacts of growth in the East Yolo area will be present if the lead agency is a city or the county. How the lead agency responds to those impacts may vary but the decisions are reviewed under the same basic guidelines.

Development of the East Yolo area will be subject to the adopted general plans and the California Environmental Quality Act. These policy guidelines will be implemented by whatever agency governs the area. The problems and questions of growth will have to be addressed at the time they are presented. The incorporation itself does not propose changes in the current East Yolo land uses.



**PROPOSED
 4 EAST YOLO
 INCORPORATION**

May 1925

APPENDIX I
ENVIRONMENTAL CHECKLIST FORM
 (To Be Completed By Lead Agency)

I. Background

1. Name of Proponent Coalition for Incorporation
2. Address and Phone Number of Proponent P.O. Box 104
West Sacramento, CA 95691
3. Date of Checklist Submitted August 12, 1985
4. Agency Requiring Checklist Yolo County Local Agency Formation
Commission
5. Name of Proposal, if applicable East Yolo Incorporation

II. Environmental Impacts

(Explanations of all "yes" and "maybe" answers are required on attached sheets.)

	<u>Yes</u>	<u>Maybe</u>	<u>No</u>
1. Earth. Will the proposal result in:			
a. Unstable earth conditions or in changes in geologic substructures?	_____	_____	_____X_____
b. Disruptions, displacements, compaction or overcovering of the soil?	_____	_____	_____X_____
c. Change in topography or ground surface relief features?	_____	_____	_____X_____
d. The destruction, covering or modification of any unique geologic or physical features?	_____	_____	_____X_____
e. Any increase in wind or water erosion of soils, either on or off the site?	_____	_____	_____X_____
f. Changes in deposition or erosion of beach sands, or changes in siltation, deposition or erosion which may modify the channel of a river or stream or the bed of the ocean or any bay, inlet or lake?	_____	_____	_____X_____

	<u>Yes</u>	<u>Maybe</u>	<u>No</u>
g. Exposure of people or property to geologic hazards such as earthquakes, landslides, mudslides, ground failure, or similar hazards?	_____	_____	<u> X </u>
2. Air. Will the proposal result in:			
a. Substantial air emissions or deterioration of ambient air quality?	_____	_____	<u> X </u>
b. The creation of objectionable odors?	_____	_____	<u> X </u>
c. Alteration of air movement, moisture, or temperature, or any change in climate, either locally or regionally?	_____	_____	<u> X </u>
3. Water. Will the proposal result in:			
a. Changes in currents, or the course or direction of water movements, in either marine or fresh waters?	_____	_____	<u> X </u>
b. Changes in absorption rates, drainage patterns, or the rate and amount of surface runoff?	_____	_____	<u> X </u>
c. Alterations to the course or flow of flood waters?	_____	_____	<u> X </u>
d. Change in the amount of surface water in any water body?	_____	_____	<u> X </u>
e. Discharge into surface waters, or in any alteration of surface water quality, including but not limited to temperature, dissolved oxygen or turbidity?	_____	_____	<u> X </u>
f. Alteration of the direction or rate of flow of ground waters?	_____	_____	<u> X </u>
g. Change in the quantity of ground waters, either through direct additions or withdrawals, or through interception of an aquifer by cuts or excavations?	_____	_____	<u> X </u>
h. Substantial reduction in the amount of water otherwise available for public water supplies?	_____	_____	<u> X </u>
i. Exposure of people or property to water related hazards such as flooding or tidal waves?	_____	_____	<u> X </u>

	<u>Yes</u>	<u>Maybe</u>	<u>No</u>
4. Plant Life. Will the proposal result in:			
a. Change in the diversity of species, or number of any species of plants (including trees, shrubs, grass, crops, and aquatic plants)?	_____	_____	<u>X</u>
b. Reduction of the numbers of any unique, rare or endangered species of plants?	_____	_____	<u>X</u>
c. Introduction of new species of plants into an area, or in a barrier to the normal replenishment of existing species?	_____	_____	<u>X</u>
d. Reduction in acreage of any agricultural crop?	_____	_____	<u>X</u>
5. Animal Life. Will the proposal result in:			
a. Change in the diversity of species, or numbers of any species of animals (birds, land animals including reptiles, fish and shellfish, benthic organisms or insects)?	_____	_____	<u>X</u>
b. Reduction of the numbers of any unique, rare or endangered species of animals?	_____	_____	<u>X</u>
c. Introduction of new species of animals into an area, or result in a barrier to the migration or movement of animals?	_____	_____	<u>X</u>
d. Deterioration to existing fish or wildlife habitat?	_____	_____	<u>X</u>
6. Noise. Will the proposal result in:			
a. Increases in existing noise levels?	_____	_____	<u>X</u>
b. Exposure of people to severe noise levels?	_____	_____	<u>X</u>
7. Light and Glare. Will the proposal produce new light or glare?	_____	_____	<u>X</u>
8. Land Use. Will the proposal result in a substantial alteration of the present or planned land use of an area?	_____	_____	<u>X</u>
9. Natural Resources. Will the proposal result in:			
a. Increase in the rate of use of any natural resources?	_____	_____	<u>X</u>

	<u>Yes</u>	<u>Maybe</u>	<u>No</u>
b. Substantial depletion of any nonrenewable natural resource?	_____	_____	<u>X</u>
10. Risk of Upset. Will the proposal involves			
a. A risk of an explosion or the release of hazardous substances (including, but not limited to, oil, pesticides, chemicals or radiation) in the event of an accident or upset conditions?	_____	_____	<u>X</u>
b. Possible interference with an emergency response plan or an emergency evacuation plan?	_____	_____	<u>X</u>
11. Population. Will the proposal alter the location, distribution, density, or growth rate of the human population of an area?	_____	_____	<u>X</u>
12. Housing. Will the proposal affect existing housing, or create a demand for additional housing?	_____	_____	<u>X</u>
13. Transportation/Circulation. Will the proposal result in			
a. Generation of substantial additional vehicular movement?	_____	_____	<u>X</u>
b. Effects on existing parking facilities, or demand for new parking?	_____	_____	<u>X</u>
c. Substantial impact upon existing transportation systems?	_____	_____	<u>X</u>
d. Alterations to present patterns of circulation or movement of people and/or goods?	_____	_____	<u>X</u>
e. Alterations to waterborne, rail or air traffic?	_____	_____	<u>X</u>
f. Increase in traffic hazards to motor vehicles, bicyclists or pedestrians?	_____	_____	<u>X</u>
14. Public Services. Will the proposal have an effect upon, or result in a need for new or altered governmental services in any of the following areas:			
a. Fire protection? (see proposed mitigation measure attached).	_____	_____	<u>X</u>
b. Police protection?	_____	_____	<u>X</u>
c. Schools?	_____	_____	<u>X</u>

	<u>Yes</u>	<u>Maybe</u>	<u>No</u>
d. Parks or other recreational facilities?	_____	_____	<u>X</u>
e. Maintenance of public facilities, including roads?	_____	_____	<u>X</u>
f. Other governmental services?	_____	_____	<u>X</u>
15. Energy. Will the proposal result in:			
a. Use of substantial amounts of fuel or energy?	_____	_____	<u>X</u>
b. Substantial increase in demand upon existing sources of energy, or require the development of new sources of energy?	_____	_____	<u>X</u>
16. Utilities. Will the proposal result in a need for new systems, or substantial alterations to the following utilities:			
a. Power or natural gas?	_____	_____	<u>X</u>
b. Communications systems?	_____	_____	<u>X</u>
c. Water?	_____	_____	<u>X</u>
d. Sewer or septic tanks?	_____	_____	<u>X</u>
e. Storm water drainage?	_____	_____	<u>X</u>
f. Solid waste and disposal?	_____	_____	<u>X</u>
17. Human Health. Will the proposal result in:			
a. Creation of any health hazard or potential health hazard (excluding mental health)?	_____	_____	<u>X</u>
b. Exposure of people to potential health hazards?	_____	_____	<u>X</u>
18. Aesthetics. Will the proposal result in the obstruction of any scenic vista or view open to the public, or will the proposal result in the creation of an aesthetically offensive site open to public view?	_____	_____	<u>X</u>
19. Recreation. Will the proposal result in an impact upon the quality or quantity of existing recreational opportunities?	_____	_____	<u>X</u>
20. Cultural Resources.			
a. Will the proposal result in the alteration of or the destruction of a prehistoric or historic archaeological site?	_____	_____	<u>X</u>

	<u>Yes</u>	<u>Maybe</u>	<u>No</u>
b. Will the proposal result in adverse physical or aesthetic effects to a prehistoric or historic building, structure, or object?	_____	_____	<u>X</u>
c. Does the proposal have the potential to cause a physical change which would affect unique-ethnic cultural values?	_____	_____	<u>X</u>
d. Will the proposal restrict existing religious or sacred uses within the potential impact area?	_____	_____	<u>X</u>

21. Mandatory Findings of Significance.

a. Does the project have the potential to degrade the quality of the environment, substantially reduce the habitat of a fish or wildlife species, cause a fish or wildlife population to drop below self sustaining levels, threaten to eliminate a plant or animal community, reduce the number or restrict the range of a rare or endangered plant or animal or eliminate important examples of the major periods of California history or prehistory?	_____	_____	<u>X</u>
b. Does the project have the potential to achieve short-term, to the disadvantage of long-term, environmental goals? (A short-term impact on the environment is one which occurs in a relatively brief, definitive period of time while long-term impacts will endure well into the future.)	_____	_____	<u>X</u>
c. Does the project have impacts which are individually limited, but cumulatively considerable? (A project may impact on two or more separate resources where the impact on each resource is relatively small, but where the effect of the total of those impacts on the environment is significant.)	_____	_____	<u>X</u>
d. Does the project have environmental effects which will cause substantial adverse effects on human beings, either directly or indirectly?	_____	_____	<u>X</u>

DISCUSSION OF ENVIRONMENTAL EVALUATION

An Initial Study, as required by CEQA guidelines, was sent to affected agencies and interested individuals. Only one environmental impact was identified. The East Yolo Fire Protection District stated that the incorporation boundaries do not extend to the F.P.D. southern boundary. Therefore, the area from Shangri-La Slough south to Arcade crossing would not have fire service if the East Yolo Fire Protection District is dissolved upon incorporation. In addition, an area adjacent to the City boundary on the northwest does not receive fire protection (see Map D-5).

The mitigation measure proposed to alleviate this service problem would be to create a county service area for that land area. The county service area, in turn, contracts to an adjacent fire protection district (Clarksburg, East Davis, or Elkhorn) for fire service. If the areas were not able to contract to a district, the City would be required to provide fire service to the areas by contract.

DETERMINATION (To be completed by the Lead Agency):

On the basis of this initial evaluation:

- I find that the proposed project COULD NOT have a significant effect on the environment and a NEGATIVE DECLARATION will be prepared.
- I find that although the proposed project could have a significant effect on the environment, there will not be a significant effect in this case because the mitigation measures described have been added to the project. A NEGATIVE DECLARATION WILL BE PREPARED.
- I find the proposed project MAY have a significant effect on the environment and an ENVIRONMENTAL IMPACT REPORT is required.

Sept. 16, 1985
Date

Clayton Castro Kemper
Signature

For Yolo LAFCO _____

(NOTE: This is only a suggested form. Public agencies are free to devise their own format for initial studies.)

To: Honorable Frank Sieferman, Chairman and
Members of the Board of Supervisors

From: Dolores Moe, Auditor-Controller

Subject: County Service Area #9 Residual Funds

Date: December 21, 1993

RECOMMENDED ACTION

- 1) That your Board authorize the Chairman to disburse property tax revenues and interest received by County Service Area #9 (CSA#9) to the City of West Sacramento for prior years fire service; and
- 2) To approve the attached Appropriation Transfer #___ to implement the above recommendation.

REASON FOR RECOMMENDED ACTION

To respond to a request dated August 2, 1993 from the City of West Sacramento (attached) for the Auditor-Controller disburse property tax revenues credited to the CSA prior to fiscal year 1991-92.

BACKGROUND

Formation of CSA#9 was authorized and directed as part of the East Yolo Reorganization, which led to the incorporation of the City of West Sacramento and dissolution of the East Yolo Fire Protection District. The CSA is an area that was part of the dissolved East Yolo Fire Protection District but was not incorporated by West Sacramento.

For the past several years after incorporation, the County and the City of West Sacramento have been negotiating a contract for the City to provide fire protection to the CSA. During this time the City has been providing fire service to the CSA. The contract was approved by your Board on August 18, 1992 and did not refer to payment for services prior to approval of the contract.

The City contends that the intent of the Agreement was to authorize disbursement of funds received from the date of incorporation.

The amount of property tax and interest that has accumulated prior to approval of the contract amount to \$42,060.21.

BUDGET IMPACT

There is no effect on the County General Fund.

OTHER AGENCY INVOLVEMENT

None.



County of Yolo

OFFICE OF THE AUDITOR-CONTROLLER

P. O. BOX 1268

WOODLAND, CALIFORNIA 95776-1268

(916) 666-8190

To: Charles Mack, County Counsel

From: Mark Krumpenacker, Assistant Auditor-Controller *M*

Date: November 12, 1993

Subject: County Service Area #9 Prior Years' Accumulation of Funds

Formation of County Service Area #9 (CSA) was authorized and directed as part of the East Yolo Reorganization, which led to the incorporation of the City of West Sacramento and dissolution of the East Yolo Fire Protection District. Resolution 85-13 and 85-152 (attached) details these proceedings.

The CSA is an area that was part of the dissolved East Yolo Fire Protection District but was not incorporated by West Sacramento. The CSA's purpose is to contract for fire protection services from another governmental entity. The resolutions do not indicate from which governmental agency, but it can be presumed to be West Sacramento.

On August 18, 1992 the Yolo County Board of Supervisors approved an agreement with the City of West Sacramento to provide fire service to the CSA. In return the County will pay the city the property tax distributed to the CSA.

Prior to this agreement the CSA had accumulated \$42,000. What, legally, can the County do with this money? I see three options:

- 1) Transfer the money to the County General Fund, depending on your interpretation of Government Code Section 25201.10b.
- 2) Send money to West Sacramento for prior services (see attached).
- 3) Send money to West Sacramento and Clarksburg Fire District for prior services. Clarksburg is in the process of accumulating their information.
- 4) A combination of the above.

cc. Tom Gardner, Assistant County Administrator

BOARD OF SUPERVISORS
Yolo County, California

To: CAO _____
Co. Counsel _____
Auditor _____ ✓
Public Works _____
Cmt. Partnership _____
Cmt. Devel. _____
Health Services _____
Personnel _____
Social Services _____
General Services _____

ENTRY NO. 3

Excerpt of Minute Order No. 92-302, Item No. 5, of the Board of Supervisors' meeting of AUGUST 18, 1992.

MOTION: Cameron.

SECOND: Thomson.

AYES: Mast, Cameron, DeMars, Thomson, Marchand.

5. Approved and authorized the Chair to sign Agreement No. 92-140, with the City of West Sacramento to provide fire protection service to County Service Area No. 9 and appointed the Auditor-Controller as administrator of County Service Area No. 9.
6. Approved and authorized the Chair to sign Agreement No. 92-141 with Daniel C. Smith and Associates to include additional tasks associated with criminal justice planning in an amount not to exceed \$10,166.
7. Took the following actions on claims filed against the County and directed the Clerk to send appropriate notice to the claimants:
- A. William Havey - denied.
 - B. James W. Newell - denied.
 - C. Anthony Taylor - denied.
 - D. Lucina Pina - denied.
 - E. Nicoletta and Rich Sevieri - denied.
 - F. Mateo Rubio Diaz - denied.
 - G. Lewis DeLora Bojorquez - denied.
 - H. Lois Cleff-Mariano - denied.
 - I. Jan L. Brown - denied.

1 arrest and starting the proper application of cardiopulmonary resuscitation to
2 maintain life without invasive techniques until the victim may be transported
3 or until advanced life support is available, and such other basic life support
4 services as CITY provides within its boundaries. Related services are defined
5 as conducting fire safety inspection and fire prevention programs, insuring
6 compliance with the Uniform Fire Code, and monitoring water flow to fire
7 sprinklers on improved property, and such other related services as CITY
8 provides within its boundaries.

9 4. CITY shall have authority and responsibility to prescribe the manner and
10 method of providing the services delineated in this Agreement. CITY assumes
11 full administrative and tactical control of the fire fighting resources of CITY for
12 use within County Service Area No. 9.

13 5. Upon request, CITY, through its designated representative, shall meet with the
14 COUNTY for general discussion involving fire protection and emergency
15 services within County Service Area No. 9.

16 6. Nothing in this Agreement shall be deemed a waiver of the immunity granted
17 CITY or COUNTY under federal, state or local law, or to extend any duty by
18 CITY and COUNTY not otherwise imposed by law.

19 7. For each full year that this Agreement is in effect, COUNTY shall pay to CITY
20 the total amount of property taxes distributed to the areas that are within the
21 boundary of County Service Area No. 9, pursuant to the appropriate Revenue
22 and Taxation Codes, less amounts paid to the County for auditing the district
23 as required by Government Code Section 26909, and for reimbursements of the
24 districts share of property tax administration costs per Revenue and Taxation
25 Code Section 97. Payment shall be made to CITY by COUNTY at the same
26 time the property tax is distributed to CITY by COUNTY Auditor.

- 1 8. This Agreement constitutes the entire Agreement between CITY and COUNTY.
2 Any prior oral or written agreements with regard to the provision of services to
3 County Service Area No. 9 shall be of no force and effect. The obligations and
4 responsibilities of CITY and COUNTY are limited to the express provisions of
5 this Agreement. Any modification of this Agreement must be in writing and
6 must be signed and approved by CITY and COUNTY to be enforceable.
- 7 9. It is the intent of CITY and COUNTY that this Agreement provide for long-term
8 fire protection for the designated area. This Agreement shall commence
9 immediately upon its execution and shall continue thereafter in perpetuity
10 unless and until the designated area is annexed to CITY, or until COUNTY gives
11 one (1) year advance written notice of termination to CITY.
- 12 10. Pursuant to the provisions of Government Code §895.4, the parties agree that
13 any party performing services under the Agreement shall indemnify, hold
14 harmless and defend the other Party to this Agreement, its officers, officials,
15 employees and volunteers from all damages, costs or expenses in law or equity,
16 that may at any time arise or be set up because of damages to property or
17 personal injury received by reason of or in the course of performance of this
18 Agreement which may be occasioned by any willful or negligent act or omission
19 of either party, their officers, officials, employees and volunteers. If either
20 party incurs liability in the performance of services under this Agreement, which
21 liability is caused by or related to the error or omissions of the other party, its
22 officers agents, employees or volunteers, that other party shall save, keep and
23 hold harmless the party performing services under this Agreement, its officers,
24 officials, agents employees and volunteers from all damages, costs or expenses
25 in law or equity that may at any time arise or be set up as a result of those
26 errors or omissions.

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APPROVE TO FORM:

County Counsel

COUNTY:

COUNTY OF YOLO, a political subdivision
of the State of California

BY: Betsy A. Marchand

CHAIRMAN, BOARD OF SUPERVISORS
COUNTY OF YOLO, STATE OF CALIFORNIA

ATTEST:



CITY:

CITY OF WEST SACRAMENTO, a
Municipal Corporation

BY Gregory Potnick, Mayor

ATTEST

HELEN KANOWSKY, CITY CLERK
City of West Sacramento

BY _____
(DEPUTY)
(SEAL)

fire.pro



LEIGH P. KEICHER
DIRECTOR OF FINANCE
CITY TREASURER

DEPARTMENT OF FINANCE

2101 Stone Boulevard, 2nd Floor
WEST SACRAMENTO, CA 95691

P.O. Box 986

(916) 373-5816

September 27, 1993

Mark Krummenacker
Assistant Auditor-Controller
County of Yolo
625 Court Street, Room 103
Woodland, CA 95695

Ref: County Service Area No. 9

Dear Mark:

Enclosed herewith, in accordance with your request, is documentation that the City of West Sacramento Fire Department provided service to CSA #9 prior to August 18, 1992.

With this documentation, we hope you will act in accordance with my letter to the Board dated August 2, 1993.

Cordially,


Leigh P. Keicher
Director of Finance

LPK/sr

Enclosure

(09279303.lpk)

CITY OF WEST SACRAMENTO
MEMORANDUM

SEP 27 1993

TO: Leigh Keicher, Director of Finance
FROM: Frederick Postel, Fire Chief *FP*
DATE: September 24, 1993
SUBJECT: County Service Area No. 9

As per your request, I am providing you with the information regarding County Service Area No. 9 and the City of West Sacramento. The Fire Department has provided services to this area since before incorporation under LAFCO Resolution No. 85-13 as a condition of approval of the East Yolo Reorganization, including incorporation of the City. (County Service Area No. 9 was created to provide fire protection services to an area outside the city limits, but within the boundaries of the soon to be dissolved East Yolo Fire Protection District.). After incorporation, the Fire Department continued protection of this area and continues to do so under Agreement No. 92-140 between the City of West Sacramento and County of Yolo.

I have included the number of incidents that we have responded to for 1991, 1992 and 1993 (to date). These numbers are as follows:

1991: Total responses: 6

Fire/Grass	4
Vehicle Accidents	0
Medical Aid	0
Vehicle Fire	2
River Rescue	0

1992: Total responses: 16

Fire/Grass	8
Vehicle Accident	3
Medical Aid	2
Vehicle Fire	2
River Rescue	1

1993: Total responses: 15 (Jan. 1, 1993 to August 31, 1993)

Fire/Grass	7
Vehicle Accident	1
Medical Aid	1
Vehicle Fire	2
River Rescue	4

The records prior to 1991 were not readily available, however, if more information is needed, give me a call.



AL IANNONE
FIRE CHIEF

FIRE DEPARTMENT

1751 CEBRIAN STREET

WEST SACRAMENTO, CA 95691

(916) 373-5840

June 30, 1992

Sally Franchi
P.O. Box 1268
Woodland, CA 95695

RE: Incident calls for 07/01/89 - 06/30/90 and 07/01/90 - 06/30/91 in County Service Area 9.

Dear Sally:

Please find the enclosed listing of the incident calls in County Service Area 9 per your request. I hope this information will be useful to you.

Sincerely,

Susan OrJames
Susan OrJames, Senior Clerk
West Sacramento Fire Department

INCIDENT CALLS FOR COUNTY SERVICE AREA 9

(From 07/01/89 - 06/30/90 and 07/01/90 - 06/30/91)

<u>Report No.</u>	<u>Location</u>	<u>Type</u>
89-2565	South of Burrows on Jefferson	Grass Fire
89-3073	South River / Babel Slough	Car into River
89-3164	Jefferson 1/4 mi. south of Burrows Rd.	Grass Fire
89-3744	South River / Babel Slough	Vehicle Accident
89-3886	Jefferson 1/4 mi. south of Burrows Rd.	Hazmat Invest.
89-3925	Jefferson / Arcade Sta.	Vehicle Accident
89-4194	Jefferson / Arcade Crossing	Auto Fire
90-0078	Jefferson / Arcade Sta.	Auto Accident
90-0702	Babel Slough / South River	Vehicle Fire
90-1021	Jefferson Blvd. 5 mi. south of Sta. #2	Auto Accident
90-1345	Jefferson Blvd. / Arcade Sta.	Truck Roll-Over
90-3632	Deep Water Channel / Arcade/ Jefferson	Grass Fire
90-3785	Babel Slough / South River	Grass Fire
90-3924	1/2 mi. south of Garcia Bend	Auto Accident

Summary

Total Calls: 14

Type: Grass - 4; Vehicle Accident - 7; Vehicle Fire - 2; Hazmat Invest. - 1



CITY COUNCIL

P.O. Box 966

West Sacramento, CA 95691

(916) 373-5800

August 2, 1993

The Honorable Frank Sieferman, Chairman, and
Members of the Board of Supervisors
County of Yolo
625 Court Street
Woodland, CA 95695

Dear Chairman Sieferman:

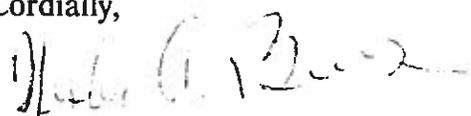
County Service Area No. 9 was created as part of the East Yolo Reorganization which led to incorporation of West Sacramento. Later, upon incorporation and in accordance with Terms and Conditions of Incorporation, our Fire Department began providing services to this area between West Sacramento and Clarksburg. These services consist of fire protection and suppression, basic life support-emergency medical and other related services at substantially the same level in CSA #9 as provided within the City limits.

To offset the cost of providing this service to CSA #9, the City was to receive the property taxes generated from this area, most of which is covered by the Williamson Act.

All of this was recently memorialized in an agreement between the County and City. This Agreement, dated August 18, 1992, provided the County's Auditor-Controller with the authority to disburse the appropriate amount of property taxes generated from CSA #9 since August 18, 1992 to the City, but she feels she has not been given the authority to disburse taxes generated prior to that date. The intent of the Agreement, we believe, was to authorize disbursement from the date of incorporation. We understand this amount is about \$45,000 and has been set aside in a trust account for eventual disbursement.

Accordingly, the purpose of this letter is to request your Board to authorize the Auditor-Controller to disburse the appropriate amount of property taxes (as defined in the Agreement) generated by CSA #9 from the date of the City's incorporation.

Cordially,


Wesley A. Beers
Mayor

/er:08029301 - C-6.7

cc: **Dolores Moe, Yolo County Auditor-Controller**
Leigh Keicher, City of West Sacramento Director of Finance

FILED

NOV 08 1985

Clerk of the
BOARD OF SUPERVISORS
BY Carolee Stastek
DEPUTY

RESOLUTION NO. 85-152

(Resolution Making Determinations Ordering the
East Yolo Reorganization, Subject to
Conditions and Confirmation of the Voters)

WHEREAS, a petition of application was submitted under the District Reorganization Act of 1965 to incorporate the subject territory and dissolve the East Yolo Community Services District, East Yolo Fire Protection District, County Service Area No. 4, Elkhorn Village Lighting District, Arlington Oaks Lighting Maintenance District, Oaks Lighting District, and Westfield Village Lighting Maintenance District, and transfer of the West Capitol Avenue Landscaping Assessment District to the proposed new city; and

WHEREAS, after conducting appropriate proceedings thereon, on October 14, 1985, the Yolo County Local Agency Formation Commission adopted Resolution No. 85-13, Resolution of the Local Agency Formation Commission Approving the East Yolo Reorganization (LAFCO Proceeding No. 794), a copy of which is attached hereto and incorporated by reference, which includes incorporation of the subject territory described in Exhibit A attached to that Resolution, dissolution of the East Yolo Community Services District, East Yolo Fire Protection District, County Service Area No. 4, Elkhorn Village Lighting District, Arlington Oaks Lighting Maintenance District, Oaks Lighting District, and Westfield Village Lighting Maintenance District, and transfer of the West Capitol Avenue Landscaping Assessment District to the new city and the formation of County Service Area No. 9 to

1 consist of the territory described in Exhibit B attached to that
2 Resolution; and

3 WHEREAS, by said resolution, the Board of Supervisors of the
4 County of Yolo was designated as the conducting authority respon-
5 sible for conducting proceedings for said proposal in accordance
6 with Government Code §§56430, et seq.; and

7 WHEREAS, on October 15, 1985, this Board adopted its resolu-
8 tion initiating proceedings for reorganization and setting a
9 hearing on the matter for November 5, 1985; and

10 WHEREAS, said public hearing was advertised and noticed in
11 the form and manner provided by law; and

12 WHEREAS, at said public hearing on November 5, 1985, the
13 Board heard and considered the value of all oral and written
14 protests, objections, and evidence presented or filed, and all
15 persons present were given an opportunity to be heard in respect
16 to said reorganization proceedings;

17 NOW, THEREFORE, BE IT RESOLVED by the Board of Supervisors
18 of the County of Yolo that it finds, determines and orders as
19 follows:

- 20 1. Each of the foregoing recitals is true and correct.
- 21 2. No request has been made for the exclusion of land from
22 proposed formation pursuant to Government Code §56436 and
23 this Board finds that all lands included within the proposed
24 formations will be benefitted thereby and no exclusions are
25 ordered.
- 26 3. This Board finds that the number of valid written protests

1 filed and not withdrawn is 2 and constitutes less
2 than 50% of the registered voters residing within the
3 affected territory and that no majority protest has been
4 made pursuant to Government Code §§35257 and 56438.1. In
5 accordance with those sections, this Board is required to
6 order the reorganization approved subject to confirmation of
7 the voters.

- 8 4. The Board of Supervisors certifies that it has reviewed and
9 considered the mitigated negative declaration adopted by
10 Local Agency Formation Commission and that it concurs
11 therein and the Clerk is directed to file a Notice of
12 Determination.
- 13 5. The East Yolo Reorganization consisting of the changes in
14 organization set forth in LAFCO Resolution No. 85-13 and
15 subject to the terms and conditions set forth in that
16 resolution is hereby ordered subject to confirmation of the
17 voters on the question thereof.
- 18 6. An election is hereby called to be held on June 3, 1986 in
19 the territory of the reorganization including the entire
20 territory of each proposed formation.
- 21 7. The proposition to be submitted to the voters to confirm the
22 order of organization shall appear on the ballot substan-
23 tially as follows:

24 Shall the order adopted on November 5, 1985
25 by the Board of Supervisors of the County of
26 Yolo ordering a reorganization affecting the
East Yolo Community Services District, East
Yolo Fire Protection District, County Service

1 Area No. 4, Elkhorn Village Lighting Dis-
2 trict, Arlington Oaks Lighting Maintenance
3 District, Oaks Lighting District, Westfield
4 Village Lighting Maintenance District and
5 West Capitol Avenue Landscaping Assessment
6 District and ordering the formation of a new
7 city under the general law (with an appro-
8 priation limit of \$12,942,877 with the
9 1986-87 fiscal year as the base year for
10 increases as provided by law) and the forma-
11 tion of County Service Area No. 9 under the
12 County Service Area law, be confirmed,
13 subject to the terms and conditions specified
14 in said order?

- 8
- 9 8. An election shall also be conducted to select the name of
10 the new city from the following proposed alternatives:
- 11 A. West Sacramento.
12 B. River City.
13 C. Marina Del Rio.
14 D. Riverport.
15 E. Riverbend.
16 F. Write in choice: _____.
- 17 9. An election shall also be conducted for members of the city
18 council, the officers of the proposed city required to be
19 elected.
- 20 10. The terms and conditions of said reorganization shall be as
21 set forth in said Resolution No. 85-13 of LAFCO.
- 22 11. The election shall be held in the manner set forth in
23 Government Code §56100 giving precedence as provided therein
24 to the District Reorganization Act of 1965 and the local and
25 general election provisions of the Elections Code.
- 26 12. Pursuant to Government Code §56443 and Article XIII.B of the



WSF Calls For Service

By Problem

7/1/2014 12:00:00AM - 7/1/2018 12:00:00AM

<u>Problem</u>	<u># of Calls</u>
WS_42NH	
FY15-16	
*MEDAID Medical Incident	1
ALARM Fire alarm	1
ALARM-W Water flow Alarm	2
Breathing Problems - D	1
Diabetic Problems - C	1
INVEST Investigation	1
	<u>7</u>
FY16-17	
FASST Public Assistance	1
	<u>1</u>
FY17-18	
*MEDAID Medical Incident	1
Heart Problems / A.I.C.D. - D	2
	<u>3</u>
	<u>11</u>
	<u><u>11</u></u>

Total: 11



WSF Calls For Service

By Problem for Babel Slough Rd / S River Rd

7/1/2014 12:00:00AM - 6/30/2018 11:59:59PM

WSF

	<u># of Calls</u>
FY14-15	
INVEST Investigation	1
OMISC Outdoor Misc Fire	2
VEHACC Veh Acc w/ Injuries	1
VEHUNK Veh Acc Unk Injuries	1
	<u>5</u>
FY15-16	
CAR Vehicle Fire	1
FASST Public Assistance	1
VEHRIV Veh in the river	1
	<u>3</u>
FY16-17	
FASST Public Assistance	2
VEHRIV Veh in the river	1
VEHUNK Veh Acc Unk Injuries	1
	<u>4</u>
FY17-18	
1GRASS 1st Alarm Grass	1
VEHACCENT Veh Acc Entrapment	1
	<u>2</u>

Total: 14